

109TH CONGRESS
1ST SESSION

H. R. 3154

To provide incentives for pharmaceutical companies, biotechnology companies, and medical device companies to invest in research and development with respect to antibiotic drugs, antivirals, diagnostic tests, and vaccines that may be used to identify, treat, or prevent an infectious disease, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 30, 2005

Mrs. CUBIN (for herself, Mr. BAIRD, Mr. MATHESON, Mr. BAKER, Mr. LAHOOD, Mr. BONNER, Mr. DAVIS of Alabama, Mr. GINGREY, and Mr. WELDON of Florida) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on the Judiciary and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide incentives for pharmaceutical companies, biotechnology companies, and medical device companies to invest in research and development with respect to antibiotic drugs, antivirals, diagnostic tests, and vaccines that may be used to identify, treat, or prevent an infectious disease, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Infectious Diseases
3 Research and Development Act of 2005”.

4 **SEC. 2. FINDINGS.**

5 The Congress finds as follows:

6 (1) Infections caused by resistant bacteria can
7 strike anyone, including the young and the old, the
8 healthy and the chronically ill. Antibiotic resistance
9 is a particularly serious problem for patients whose
10 immune systems are compromised, such as people
11 with HIV/AIDS and patients in critical care units.

12 (2) About 2 million people acquire bacterial in-
13 fections in United States hospitals each year, and
14 90,000 die as a result. About 70 percent of those in-
15 fections are resistant to at least one drug. The
16 trends toward increasing numbers of infection and
17 increasing drug resistance show no sign of abating.

18 (3) Resistant pathogens lead to higher health
19 care costs because they often require more expensive
20 drugs and extended hospital stays. The total cost to
21 United States society is nearly \$5,000,000,000 an-
22 nually.

23 (4) The Institute of Medicine, the Infectious
24 Diseases Society of America, and Federal officials
25 have identified antibiotic resistance and the dearth

1 of antibiotic research and development as increasing
2 threats to United States public health.

3 (5) Without innovative public policy and addi-
4 tional financial support, fewer and fewer antibiotics
5 will be available to treat the increasing number of
6 drug-resistant and dangerous microbes that threaten
7 Americans and the global community.

8 (6) The pipeline of new antibiotics is drying up.
9 Major pharmaceutical companies are losing interest
10 in the antibiotics market because these drugs simply
11 are not as profitable as drugs that treat chronic
12 (long-term) conditions and lifestyle issues.

13 (7) Drug research and development is expen-
14 sive, risky, and time-consuming. An aggressive re-
15 search and development program initiated today
16 would likely require 10 or more years and an invest-
17 ment of \$800,000,000 to \$1,700,000,000 to bring a
18 new drug to market.

19 (8) Resistant bacterial infections are not only a
20 public health problem; they have national and global
21 security implications as well.

22 (9) The Institute of Medicine in its 2004 report
23 entitled “The Threat of Pandemic Influenza” stated
24 that the United States is not adequately prepared to
25 deal with the next pandemic of influenza.

1 (10) The Centers for Disease Control and Pre-
2 vention estimates that, without adequate prepara-
3 tion, 100,000 to 250,000 deaths could occur in the
4 United States from a mild pandemic of influenza.

5 (11) The limited influenza vaccine market and
6 few dedicated manufacturers pose a substantial chal-
7 lenge to the Nation's preparedness efforts. Cur-
8 rently, there are two manufacturers of influenza vac-
9 cine for the United States market. In 2004, the
10 Food and Drug Administration suspended a manu-
11 facturer's license due to bacterial contamination.
12 This action led to a shortage of injectable influenza
13 vaccine in the United States.

14 (12) New rapid diagnostics would greatly re-
15 duce the cost and time needed to conduct clinical
16 trials for new anti-infectives. For many infectious
17 diseases, there currently are no rapid diagnostic
18 tests available to assist in identifying eligible pa-
19 tients for clinical trials. Cutting costs and time will
20 serve as incentives for greater investment in this
21 area. In addition, new rapid diagnostics will permit
22 physicians to diagnose specific bacterial infections in
23 their patients. This will enable physicians to pre-
24 scribe the most appropriate therapies, including

1 antibiotics, which will slow the evolution of new anti-
2 microbial resistance.

3 **SEC. 3. DEFINITIONS.**

4 In this Act:

5 (1) The term “antibiotic drug” has the meaning
6 given to that term in section 201 of the Federal
7 Food, Drug, and Cosmetic Act (21 U.S.C. 321).

8 (2) The term “antiviral” means a drug or bio-
9 logical product intended for human use that impedes
10 the reproduction of a virus.

11 (3) The term “biological product” has the
12 meaning given to that term in section 351 of the
13 Public Health Service Act (42 U.S.C. 262).

14 (4) The term “device” has the meaning given to
15 that term in section 201 of the Federal Food, Drug,
16 and Cosmetic Act (21 U.S.C. 321).

17 (5) The term “diagnostic test” means a device
18 or product used to detect the presence, concentra-
19 tion, or characteristics of an infectious human dis-
20 ease.

21 (6) The term “drug” has the meaning given to
22 that term in section 201 of the Federal Food, Drug,
23 and Cosmetic Act (21 U.S.C. 321).

24 (7) The term “qualified infectious disease prod-
25 uct” means any antibiotic drug, antiviral, diagnostic

1 test, or vaccine that is developed for the purpose of
2 treating, detecting, preventing, or identifying—

3 (A) a qualifying pathogen (for the period
4 beginning on the date of the enactment of this
5 Act and ending on commencement of the period
6 described in subparagraph (B)); or

7 (B) an infectious pathogen identified by
8 the Commission under section 319E–1(b) of the
9 Public Health Service Act, as added by section
10 10 of this Act (for the period beginning on the
11 date on which the Commission on Infectious
12 Diseases Product Development first identifies
13 infectious pathogens under such section).

14 (8) The term “qualifying pathogen” means—

15 (A) community-acquired methicillin-resist-
16 ant staphylococcus aureus (CA–MRSA);

17 (B) life-threatening gram negative bac-
18 teria, such as *Escherichia coli* (*E. coli*),
19 *Acinetobacter*, *Klebsiella* species, and
20 *Pseudomonas aeruginosa*;

21 (C) influenza; or

22 (D) any other infectious pathogen identi-
23 fied for purposes of this Act by the Secretary
24 of Health and Human Services, in concurrence
25 with infectious disease clinicians and appro-

1 primate professional associations, as a significant
2 threat to public health because of drug resist-
3 ance or other factors (or likely to become such
4 a threat).

5 (9) The term “vaccine” means a vaccine in-
6 tended for human use.

7 **SEC. 4. LIABILITY PROTECTION.**

8 (a) APPLICABILITY.—This section applies when—

9 (1) an individual is injured or dies as the result
10 of a use or misuse of a qualified infectious disease
11 product (other than a vaccine);

12 (2) a person is entitled, by reason of such in-
13 jury or death, to recover damages from a manufac-
14 turer of the product; and

15 (3) such manufacturer was, as of the date of
16 such injury or death, in substantial compliance with
17 all applicable Federal requirements with respect to
18 the product.

19 (b) FEDERAL ACTION REQUIRED.—The district
20 courts of the United States shall have jurisdiction over a
21 civil action covered by subsection (a). Such a civil action
22 may not be brought in any Federal, State, or local court
23 other than a district court of the United States.

24 (c) LIMITATION ON PUNITIVE DAMAGES.—In a civil
25 action covered by subsection (a), the person may recover

1 punitive damages from the manufacturer to the extent
2 otherwise available by law, except that—

3 (1) it must be proven, in addition to any other
4 matter that must be proven, that the manufac-
5 turer—

6 (A) acted with malicious intent to injure
7 the individual; or

8 (B) deliberately failed to avoid unnecessary
9 injury that the manufacturer knew the indi-
10 vidual was substantially certain to suffer; and

11 (2) the person may not recover punitive dam-
12 ages from the manufacturer if the person does not
13 recover compensatory damages from the manufac-
14 turer.

15 (d) LIMITATION ON NON-ECONOMIC DAMAGES.—In
16 a civil action covered by subsection (a), the person may
17 recover non-economic damages from the manufacturer to
18 the extent otherwise available by law, except that the
19 amount of such damages may not exceed \$250,000.

20 **SEC. 5. PATENT PROTECTION.**

21 (a) PURPOSE.—The purpose of this section is to pro-
22 vide an incentive for research and development relating
23 to qualified infectious disease products.

24 (b) RESTORATION OF PATENT TERMS.—

1 (1) IN GENERAL.—Chapter 14 of title 35,
2 United States Code, is amended by inserting after
3 section 156 the following:

4 **“SEC. 156a. RESTORATION OF PATENT TERMS RELATING TO**
5 **QUALIFIED INFECTIOUS DISEASE PRODUCTS.**

6 “(a) DEFINITIONS.—In this section—

7 “(1) the term ‘diagnostic test’ has the meaning
8 given to that term in section 3 of the Infectious Dis-
9 eases Research and Development Act of 2005;

10 “(2) the term ‘qualified infectious disease prod-
11 uct’ has the meaning given to that term in section
12 3 of the Infectious Diseases Research and Develop-
13 ment Act of 2005;

14 “(3) the term ‘regulatory review period’ means
15 the period of time that—

16 “(A) starts on the date that is the later
17 of—

18 “(i) the date that an eligible patent
19 sought to be extended under this section is
20 issued;

21 “(ii) the date that an exemption under
22 section 505(i) of the Federal Food, Drug,
23 and Cosmetic Act became effective for the
24 product; or

1 “(iii) the date on which an investiga-
2 tional device exemption is approved pursu-
3 ant to section 520(g) of the Federal Food,
4 Drug and Cosmetic Act; and

5 “(B) ends on the date that is—

6 “(i) in the case of a drug, the date on
7 which an application submitted for such
8 drug under section 505(b) of the Federal
9 Food, Drug, and Cosmetic Act is approved;

10 “(ii) in the case of a biologic, the date
11 on which an application submitted under
12 section 351 of the Public Health Service
13 Act is approved; or

14 “(iii) in the case of a medical device,
15 the date on which an application for pre-
16 market approval submitted for such device
17 under the Federal Food, Drug, and Cos-
18 metic Act is approved; and

19 “(4) the term ‘eligible patent’ means a patent
20 that—

21 “(A) claims a qualified infectious disease
22 product, or claims an active ingredient of such
23 product, or a process of making or using the
24 product or an active ingredient of such product;
25 and

1 “(B) is owned by or licensed to an entity
2 that sponsored the application described in
3 paragraph (3)(B) for the product.

4 “(b) PATENT TERM EXTENSION.—The term of an el-
5 igible patent shall be extended from the expiration date
6 of the patent that would otherwise apply, which shall in-
7 clude any patent term adjustment granted under section
8 154(b), by a period equal to the number of days in the
9 regulatory review period if each of the following is met:

10 “(1) An application in conformance with the re-
11 quirements of subsection (c) is submitted to the Di-
12 rector by either the owner of record of the patent or
13 its agent by the later of 60 days after the end of the
14 regulatory review period or 45 days after issuance of
15 the patent.

16 “(2) The patent that is the basis of the applica-
17 tion has not been previously extended under this sec-
18 tion, or under section 156.

19 “(3) The term of the patent that is the basis
20 of the application has not expired before the date
21 that the application is submitted under subsection
22 (c).

23 “(4) The regulatory review period for the quali-
24 fied infectious disease product has not been relied
25 upon to support an application to extend the term

1 of another patent under this section or under section
2 156.

3 “(c) ADMINISTRATIVE PROVISIONS.—

4 “(1) IN GENERAL.—To obtain an extension of
5 the term of a patent under this section, the owner
6 of record of the patent or its agent shall submit an
7 application to the Director.

8 “(2) CONTENT.—The application shall con-
9 tain—

10 “(A) a description of the qualified infec-
11 tious disease product and the Federal statute
12 under which regulatory review occurred;

13 “(B) the identity of the patent for which
14 an extension is sought under this section; and

15 “(C) such other information as the Direc-
16 tor may require including to establish that the
17 applicant meets the requirements of this sec-
18 tion.

19 “(3) IRREVOCABLE ELECTION.—The submis-
20 sion of an application under this section is an irrev-
21 ocable election of the application of this section to
22 the patent that is the basis of the application. A pat-
23 ent that has been the basis of an application made
24 under this section may not be the subject of an ap-
25 plication made under section 156 or 158.”.

1 (2) TECHNICAL AND CONFORMING AMEND-
 2 MENT.—The table of sections for chapter 14 of title
 3 35, United States Code, is amended by inserting
 4 after the item relating to section 156 the following:

“156a. Restoration of patent terms relating to qualified infectious disease prod-
 ucts.”.

5 (c) EXTENSION OF PATENT TERMS.—

6 (1) CERTIFICATION OF SUCCESSFUL DEVELOP-
 7 MENT.—

8 (A) APPLICATION.—An entity may submit
 9 to the Secretary of Health and Human Services
 10 (in this section referred to as the “Secretary”)
 11 an application for certification that the entity—

12 (i) has successfully developed a quali-
 13 fied infectious disease prevention product,
 14 as that term is defined in section 158 of
 15 title 35, United States Code; and

16 (ii) the entity may receive a patent
 17 term extension under the provisions of
 18 such section.

19 (B) CERTIFICATION.—With respect to an
 20 application submitted by an entity under this
 21 paragraph, the Secretary shall—

22 (i) approve the application if the Sec-
 23 retary determines that the entity has suc-

1 cessfully developed the qualified infectious
2 disease prevention product;

3 (ii) deny the application if the Sec-
4 retary determines that the entity has not
5 successfully developed the product; and

6 (iii) notify the entity of the approval
7 or denial, and the reasons therefore.

8 (C) SUCCESSFUL DEVELOPMENT.—In car-
9 rying out subparagraph (B), the Secretary shall
10 determine that an entity has successfully devel-
11 oped a product if—

12 (i) the product is a qualified infectious
13 disease prevention product; and

14 (ii) the product has been approved
15 under section 505 or 515 of the Federal
16 Food, Drug, and Cosmetic Act or section
17 351 of the Public Health Service Act.

18 (D) EFFECT OF CERTIFICATION.—If the
19 Secretary approves an application submitted by
20 an entity under this paragraph, the entity may
21 use the patent extension provisions of section
22 158 of title 35, United States Code.

23 (E) APPLICATION.—This paragraph and
24 the amendment made by paragraph (2) apply
25 only with respect to a product that is approved

1 under section 505 or 515 of the Federal Food,
2 Drug, and Cosmetic Act or section 351 of the
3 Public Health Service Act after the date of the
4 enactment of this Act.

5 (2) IN GENERAL.—Chapter 14 of title 35,
6 United States Code, is amended by adding at the
7 end the following:

8 **“§ 158. Extension of patent terms relating to qualified**
9 **infectious disease prevention products.**

10 “(a) DEFINITIONS.—In this section:

11 “(1) The term ‘qualified infectious disease pre-
12 vention product’ means a qualified infectious disease
13 prevention product, as that term is defined in sec-
14 tion 3 of the Infectious Diseases Research and De-
15 velopment Act of 2005.

16 “(2) The term ‘designated product’ means a
17 drug, antibiotic drug, or device, as those terms are
18 defined in section 201 of the Federal Food, Drug
19 and Cosmetic Act (21 U.S.C. 321), or a biological
20 product, as that term is defined in section 351 of
21 the Public Health Service Act.

22 “(3) The term ‘diagnostic test’ has the meaning
23 given to that term in section 3 of the Infectious Dis-
24 eases Research and Development Act of 2005.

1 “(4) The term ‘eligible entity’ means a natural
2 or legal person that has successfully developed a
3 qualified infectious disease prevention product.

4 “(5) The term ‘eligible patent’ means a patent
5 that at the time the eligible entity entered into the
6 contract to develop the qualified infectious disease
7 prevention product involved, was owned by or li-
8 censed to that eligible entity, and claims a des-
9 ignated product, an active ingredient of a designated
10 product, a method of making or using a designated
11 product or a method of making or using an active
12 ingredient of a designated product.

13 “(b) PATENT TERM EXTENSION.—The term of an el-
14 igible patent shall be extended for a period of 2 years,
15 in addition to the term which would otherwise apply except
16 for this section, if—

17 “(1) an application under subsection (c) is sub-
18 mitted to the Director by either the owner of record
19 of the patent or its agent on or before the date spec-
20 ified in subsection (c)(3);

21 “(2) the patent has not been previously ex-
22 tended under this section, or under section 156 or
23 156a;

24 “(3) the patent has not expired before the date
25 that the application is submitted;

1 “(4) the term of no other patent has been ex-
2 tended based on the certification being relied upon
3 by the eligible entity to request extension of the pat-
4 ent; and

5 “(5) no other patent that claims the designated
6 product, an active ingredient of the designated prod-
7 uct, a method of making or using a designated prod-
8 uct or a method of making or using an active ingre-
9 dient of a designated product has been extended
10 under this section or under section 156a.

11 “(c) ADMINISTRATIVE PROVISIONS.—

12 “(1) IN GENERAL.—To obtain an extension of
13 the term of a patent under this section, the owner
14 of record of the patent or the agent of the owner
15 shall submit an application to the Director.

16 “(2) CONTENT.—An application filed under this
17 section shall contain—

18 “(A) a description of the approved quali-
19 fied infectious disease prevention product and
20 the Federal statute under which regulatory re-
21 view occurred;

22 “(B) the identity of the eligible patent for
23 which an extension is sought under this section;

1 “(C) the identity of the eligible entity and
2 the applicant (if different from the eligible enti-
3 ty);

4 “(D) the identity of the designated product
5 to which the eligible patent relates;

6 “(E) information concerning the certifi-
7 cation specified in section 5(c)(1) of the Infec-
8 tious Diseases Research and Development Act
9 of 2005 being relied upon as the basis of the
10 extension being requested;

11 “(F) information indicating that the entity
12 owned or licensed the eligible patent at the time
13 it entered into the contract to develop the quali-
14 fied infectious disease prevention product; and

15 “(G) such other information as the Direc-
16 tor may require including to establish that the
17 applicant meets the requirements of this sec-
18 tion.

19 “(3) SUBMISSION OF APPLICATION.—An appli-
20 cation under this section shall be submitted to the
21 Director within 60 days after the date of the certifi-
22 cation specified in section 5(c)(1) of the Infectious
23 Diseases Research and Development Act of 2005
24 that is being relied upon to request extension of the
25 patent that is the subject of the application.

1 “(d) IRREVOCABLE ELECTION.—The submission of
 2 an application under this section is an irrevocable election
 3 of the application of this section to the patent that is the
 4 basis of the application. A patent that has been the basis
 5 of an application made under this section may not be the
 6 subject of an application made under sections 156 or
 7 156a.”.

8 (3) TECHNICAL AND CONFORMING AMEND-
 9 MENT.—The table of sections for chapter 14 of title
 10 35, United States Code, is amended by adding at
 11 the end the following:

“158. Extension of patent terms relating to countermeasure products.”.

12 **SEC. 6. ACCELERATED APPROVAL OF QUALIFIED INFEC-**
 13 **TIOUS DISEASE PRODUCTS.**

14 (a) DESIGNATION AS FAST-TRACK PRODUCT.—

15 (1) IN GENERAL.—The Secretary of Health and
 16 Human Services shall designate qualified infectious
 17 disease products as fast-track products, pursuant to
 18 section 506 or section 515(d)(5), as applicable, of
 19 the Federal Food, Drug, and Cosmetic Act (21
 20 U.S.C. 356, 360e(5)). Such designation may be
 21 made prior to the submission of—

22 (A) a request for designation by the spon-
 23 sor or applicant; or

24 (B) an application for the investigation of
 25 the qualified infectious disease product under

1 section 505 or 520(g) of the Federal Food,
2 Drug, and Cosmetic Act (21 U.S.C. 355) or
3 section 351 of the Public Health Service Act
4 (42 U.S.C. 262).

5 (2) RULE OF CONSTRUCTION.—Nothing in this
6 section shall be construed to prohibit a sponsor or
7 applicant from declining a designation under para-
8 graph (1).

9 (b) GRANTS FOR CLINICAL TESTS.—Subpart 6 of
10 part C of title IV of the Public Health Service Act (42
11 U.S.C. 285f et seq.) is amended by adding at the end the
12 following:

13 **“SEC. 447C. CLINICAL TRIALS ON QUALIFIED INFECTIOUS**
14 **DISEASE PRODUCTS.**

15 “(a) GRANTS.—In carrying out section 446, the Di-
16 rector of the Institute shall expand and intensify efforts
17 to assist small manufacturers to conduct end-stage clinical
18 trials on qualified infectious disease products, including by
19 awarding grants for such clinical trials.

20 “(b) DEFINITION.—In this section, the term ‘quali-
21 fied infectious disease product’ has the meaning given to
22 that term in section 3 of the Infectious Diseases Research
23 and Development Act of 2005.”.

1 **SEC. 7. TAX CREDIT FOR MEDICAL RESEARCH RELATED TO**
2 **DEVELOPING QUALIFIED INFECTIOUS DIS-**
3 **EASE PRODUCTS.**

4 (a) IN GENERAL.—Subpart D of part IV of sub-
5 chapter A of chapter 1 of the Internal Revenue Code of
6 1986 (relating to business-related credits) is amended by
7 adding at the end the following new section:

8 **“SEC. 45J. CREDIT FOR MEDICAL RESEARCH RELATED TO**
9 **DEVELOPING QUALIFIED INFECTIOUS DIS-**
10 **EASE PRODUCTS.**

11 “(a) GENERAL RULE.—For purposes of section 38,
12 the infectious disease research credit determined under
13 this section for the taxable year is an amount equal to
14 35 percent of the qualified infectious disease research ex-
15 penses for the taxable year.

16 “(b) QUALIFIED INFECTIOUS DISEASE RESEARCH
17 EXPENSES.—For purposes of this section—

18 “(1) QUALIFIED INFECTIOUS DISEASE RE-
19 SEARCH EXPENSES.—Except as otherwise provided
20 in this subsection, the term ‘qualified infectious dis-
21 ease research expenses’ means the amounts which
22 are paid or incurred by the taxpayer during the tax-
23 able year with respect to any research and develop-
24 ment of qualified infectious disease products which
25 would be described in subsection (b) of section 41 if

1 such subsection were applied with the modifications
2 set forth in paragraph (2).

3 “(2) MODIFICATIONS; INCREASED INCENTIVE
4 FOR CONTRACT RESEARCH PAYMENTS.—For pur-
5 poses of paragraph (1), subsection (b) of section 41
6 shall be applied—

7 “(A) by substituting ‘qualified infectious
8 disease research’ for ‘qualified research’ each
9 place it appears in paragraphs (2) and (3) of
10 such subsection, and

11 “(B) by substituting ‘100 percent’ for ‘65
12 percent’ in paragraph (3)(A) of such sub-
13 section.

14 “(3) EXCLUSION FOR AMOUNTS FUNDED BY
15 GRANTS, ETC.—The term ‘qualified infectious dis-
16 ease research expenses’ shall not include any amount
17 to the extent such amount is funded by any grant,
18 contract, or otherwise by another person (or any
19 governmental entity).

20 “(4) QUALIFIED INFECTIOUS DISEASE RE-
21 SEARCH.—The term ‘qualified infectious disease re-
22 search’ means qualified research (as defined in sec-
23 tion 41(d)) which relates to the development of a
24 qualified infectious disease product, except that
25 qualified infectious disease research shall include ex-

1 penses related to re-formulating existing qualified in-
2 fectious disease products.

3 “(5) QUALIFIED INFECTIOUS DISEASE PROD-
4 UCTS.—The term ‘qualified infectious disease prod-
5 ucts’ has the meaning given such term in section 3
6 of the Infectious Diseases Research and Develop-
7 ment Act of 2005.

8 “(c) COORDINATION WITH CREDIT FOR INCREASING
9 RESEARCH EXPENDITURES.—

10 “(1) IN GENERAL.—Except as provided in para-
11 graph (2), any qualified infectious disease research
12 expenses for a taxable year to which an election
13 under this section applies shall not be taken into ac-
14 count for purposes of determining the credit allow-
15 able under section 41 for such taxable year.

16 “(2) EXPENSES INCLUDED IN DETERMINING
17 BASE PERIOD RESEARCH EXPENSES.—Any qualified
18 infectious disease research expenses for any taxable
19 year which are qualified research expenses (within
20 the meaning of section 41(b)) shall be taken into ac-
21 count in determining base period research expenses
22 for purposes of applying section 41 to subsequent
23 taxable years.

24 “(d) SPECIAL RULES.—

1 “(1) CERTAIN RULES MADE APPLICABLE.—
2 Rules similar to the rules of paragraphs (1) and (2)
3 of section 41(f) shall apply for purposes of this sec-
4 tion.

5 “(2) COORDINATION WITH CREDIT FOR CLIN-
6 ICAL TESTING EXPENSES FOR CERTAIN DRUGS FOR
7 RARE DISEASES.—Any qualified infectious disease
8 research expenses for a taxable year to which an
9 election under this section applies shall not be taken
10 into account for purposes of determining the credit
11 allowable under section 45C for such taxable year.

12 “(3) ELECTION.—This section shall apply to
13 any taxpayer for any taxable year only if such tax-
14 payer elects (at such time and in such manner as
15 the Secretary may by regulations prescribe) to have
16 this section apply for such taxable year.”.

17 (b) INCLUSION IN GENERAL BUSINESS CREDIT.—
18 Section 38(b) of the Internal Revenue Code of 1986 is
19 amended by striking “plus” at the end of paragraph (18),
20 by striking the period at the end of paragraph (19) and
21 inserting “, plus”, and by adding at the end the following
22 new paragraph:

23 “(20) the infectious disease research credit de-
24 termined under section 45J.”.

1 (c) DENIAL OF DOUBLE BENEFIT.—Section 280C of
 2 the Internal Revenue Code of 1986 (relating to certain
 3 expenses for which credits are allowable) is amended by
 4 adding at the end the following new subsection:

5 “(e) CREDIT FOR QUALIFIED INFECTIOUS DISEASE
 6 RESEARCH EXPENSES.—

7 “(1) IN GENERAL.—No deduction shall be al-
 8 lowed for that portion of the qualified infectious dis-
 9 ease research expenses (as defined in section 45J(b))
 10 otherwise allowable as a deduction for the taxable
 11 year which is equal to the amount of the credit de-
 12 termined for such taxable year under section 45J(a).

13 “(2) CERTAIN RULES TO APPLY.—Rules similar
 14 to the rules of paragraphs (2), (3), and (4) of sub-
 15 section (c) shall apply for purposes of this sub-
 16 section.”.

17 (d) DEDUCTION FOR UNUSED PORTION OF CRED-
 18 IT.—Section 196(c) of the Internal Revenue Code of 1986
 19 (defining qualified business credits) is amended by strik-
 20 ing “and” at the end of paragraph (11), by striking the
 21 period at the end of paragraph (12) and inserting “, and”,
 22 and by adding at the end the following new paragraph:

23 “(13) the infectious disease research credit de-
 24 termined under section 45J(a) (other than such

1 credit determined under the rules of section
2 280C(e)(2)).”.

3 (e) TECHNICAL AMENDMENT.—The table of sections
4 for subpart D of part IV of subchapter A of chapter 1
5 of the Internal Revenue Code of 1986 is amended by add-
6 ing at the end the following new item:

“Sec. 45J. Credit for medical research related to developing qualified infectious
disease products.”.

7 (f) EFFECTIVE DATE.—The amendments made by
8 this section shall apply to taxable years beginning after
9 December 31, 2004.

10 **SEC. 8. INCENTIVES FOR THE CONSTRUCTION OF QUALI-**
11 **FIED INFECTIOUS DISEASE PRODUCTS MANU-**
12 **FACTURING FACILITIES.**

13 (a) QUALIFIED INFECTIOUS DISEASE PRODUCTS
14 MANUFACTURING FACILITIES INVESTMENT TAX CRED-
15 IT.—

16 (1) ALLOWANCE OF CREDIT.—Section 46 of the
17 Internal Revenue Code of 1986 (relating to amount
18 of investment credit) is amended by striking “and”
19 at the end of paragraph (1), by striking the period
20 at the end of paragraph (2) and inserting “, and”,
21 and by adding at the end the following new para-
22 graph:

23 “(3) the qualified infectious disease products
24 manufacturing facilities investment credit.”.

1 (2) AMOUNT OF CREDIT.—Subpart E of part
 2 IV of subchapter A of chapter 1 of such Code (relat-
 3 ing to rules for computing investment credit) is
 4 amended by inserting after section 48 the following
 5 new section:

6 **“SEC. 48A. QUALIFIED INFECTIOUS DISEASE PRODUCTS**
 7 **MANUFACTURING FACILITIES CREDIT.**

8 “(a) IN GENERAL.—For purposes of section 46, the
 9 qualified infectious disease products manufacturing facili-
 10 ties investment credit for any taxable year is an amount
 11 equal to 20 percent of the qualified investment for such
 12 taxable year.

13 “(b) QUALIFIED INVESTMENT.—

14 “(1) IN GENERAL.—For purposes of subsection
 15 (a), the qualified investment for any taxable year is
 16 the basis of each qualified infectious disease prod-
 17 ucts manufacturing facilities property placed in serv-
 18 ice by the taxpayer during such taxable year.

19 “(2) QUALIFIED INFECTIOUS DISEASE PROD-
 20 UCTS MANUFACTURING FACILITIES PROPERTY.—For
 21 purposes of this section, the term ‘qualified infec-
 22 tious disease products manufacturing facilities prop-
 23 erty’ means real and tangible personal property—

24 “(A)(i) the original use of which com-
 25 mences with the taxpayer, or

1 “(ii) which is acquired through purchase
2 (as defined by section 179(d)(2)),

3 “(B) which is depreciable under section
4 167,

5 “(C) which is used for the manufacture,
6 distribution, or research and development of
7 qualified infectious disease products, and

8 “(D) which is in compliance with any
9 standards and regulations which are promul-
10 gated by the Food and Drug Administration,
11 the Occupational Safety and Health Adminis-
12 tration, or the Environmental Protection Agen-
13 cy and which are applicable to such property.

14 “(3) QUALIFIED INFECTIOUS DISEASE PROD-
15 UCTS.—For purposes of this subsection, the term
16 ‘qualified infectious disease products’ has the mean-
17 ing given such term in section 3 of the Infectious
18 Diseases Research and Development Act of 2005.

19 “(c) CERTAIN PROGRESS EXPENDITURE RULES
20 MADE APPLICABLE.—Rules similar to rules of subsections
21 (c)(4) and (d) of section 46 (as in effect on the day before
22 the date of the enactment of the Revenue Reconciliation
23 Act of 1990) shall apply for purposes of this subsection.

1 “(d) TERMINATION.—This subsection shall not apply
2 to any property placed in service after December 31,
3 2009.”.

4 (b) TECHNICAL AMENDMENTS.—

5 (1) Clause (iii) of section 49(a)(1)(C) of such
6 Code is amended to read as follows:

7 “(iii) the basis of any qualified infec-
8 tious disease products manufacturing fa-
9 cilities property.”.

10 (2) Subparagraph (E) of section 50(a)(2) of
11 such Code is amended by inserting “or 48A(c)” be-
12 fore the period.

13 (3) The table of sections for subpart E of part
14 IV of subchapter A of chapter 1 of such Code is
15 amended by inserting after the item relating to sec-
16 tion 48 the following:

“Sec. 48A. Qualified infectious disease products manufacturing facilities cred-
it.”.

17 (c) EFFECTIVE DATE.—The amendments made by
18 this section shall apply to property placed in service after
19 December 31, 2004, under rules similar to the rules of
20 section 48(m) of the Internal Revenue Code of 1986 (as
21 in effect on the day before the date of enactment of the
22 Revenue Reconciliation Act of 1990).

1 **SEC. 9. COMBATING ANTIMICROBIAL RESISTANCE.**

2 Subsection (g) of section 319E of the Public Health
3 Service Act (42 U.S.C. 247d–5) is amended to read as
4 follows:

5 “(g) AUTHORIZATION OF APPROPRIATIONS.—

6 “(1) AUTHORIZATION.—There are authorized to
7 be appropriated to carry out this section
8 \$40,000,000 for fiscal year 2001 and such sums as
9 may be necessary for each of fiscal years 2002
10 through 2006.

11 “(2) ALLOCATION.—

12 “(A) IN GENERAL.—Of the amount appro-
13 priated to carry out this section for a fiscal
14 year, the Secretary shall make available not less
15 than \$25,000,000 for activities of the Centers
16 for Disease Control and Prevention under sub-
17 sections (b), (c), (d), and (e).

18 “(B) RATABLE REDUCTION.—If amounts
19 appropriated to carry out this section for a fis-
20 cal year are less than \$25,000,000, the Sec-
21 retary shall ratably reduce the amount to be
22 made available under subparagraph (A).”.

1 **SEC. 10. COMMISSION ON INFECTIOUS DISEASES PRODUCT**
 2 **DEVELOPMENT.**

3 Part B of title III of the Public Health Service Act
 4 (42 U.S.C. 243 et seq.) is amended by inserting after sec-
 5 tion 319E the following:

6 **“SEC. 319E-1. COMMISSION ON INFECTIOUS DISEASES**
 7 **PRODUCT DEVELOPMENT.**

8 “(a) ESTABLISHMENT.—There is established a per-
 9 manent commission to be known as the ‘Commission on
 10 Infectious Diseases Product Development’.

11 “(b) DUTIES.—

12 “(1) IDENTIFICATION OF PATHOGENS.—The
 13 Commission shall—

14 “(A) not later than the end of calendar
 15 year 2006, identify the infectious pathogens
 16 that are (or are likely to become) a significant
 17 threat to public health because of drug resist-
 18 ance or other factors;

19 “(B) taking into consideration the risks
 20 and benefits to public health, make rec-
 21 ommendations to the Secretary on how best to
 22 address such pathogens, including through the
 23 development of qualified infectious disease prod-
 24 ucts to prevent, detect, and treat such patho-
 25 gens; and

1 “(C) periodically review and update the list
2 of pathogens identified under subparagraph
3 (A).

4 “(2) RECOMMENDATIONS.—Not later than 90
5 days after the date of the enactment of this section,
6 the Commission shall submit a report to the Sec-
7 retary containing recommendations on the actions
8 the Secretary should take to ensure that a sufficient
9 quantity of vaccines and anti-virals are available to
10 treat the American population in the event of a pan-
11 demic influenza outbreak.

12 “(c) ANTIMICROBIAL RESISTANCE TASK FORCE.—In
13 carrying out this section, the Commission shall consult
14 with the Antimicrobial Resistance Task Force established
15 under section 319–E.

16 “(d) MEMBERSHIP.—

17 “(1) IN GENERAL.—The Commission shall be
18 composed of—

19 “(A) not more than 19 voting members ap-
20 pointed by the President under paragraph (2);
21 and

22 “(B) the nonvoting ex officio members list-
23 ed in paragraph (3).

1 “(2) VOTING MEMBERS.—The President shall
2 appoint not more than 19 voting members of the
3 Commission as follows:

4 “(A) 12 of the voting members shall be ap-
5 pointed from among the leading representatives
6 (including individuals in industry) of the infec-
7 tious disease medical, research, pharmaceutical,
8 and biological communities.

9 “(B) 7 of the voting members—

10 “(i) shall be appointed from among
11 the general public; and

12 “(ii) shall include leaders in the fields
13 of public policy, law, health policy, econom-
14 ics, and management.

15 “(3) NONVOTING EX OFFICIO MEMBERS.—The
16 Commission shall include the following nonvoting ex
17 officio members:

18 “(A) The Secretary of Homeland Security
19 (or the Secretary’s designee).

20 “(B) The Secretary of Health and Human
21 Services (or the Secretary’s designee).

22 “(C) The Director of the National Insti-
23 tutes of Health (or the Director’s designee).

24 “(D) The Commissioner of Food and
25 Drugs (or the Commissioner’s designee).

1 “(E) The Director of the Centers for Dis-
2 ease Control and Prevention (or the Director’s
3 designee).

4 “(F) The Assistant Secretary of Defense
5 for Health Affairs (or the Assistant Secretary’s
6 designee).

7 “(G) The Under Secretary for Health of
8 the Department of Veterans Affairs (or the
9 Under Secretary’s designee).

10 “(H) The Secretary of Agriculture (or the
11 Secretary’s designee).

12 “(I) Such additional ex officio members as
13 the Secretary determines necessary for the
14 Commission to carry out its functions.

15 “(4) TERMS.—Each member appointed under
16 paragraph (2) shall be appointed for a term of 6
17 years.

18 “(5) VACANCIES.—Any member appointed to
19 fill a vacancy occurring before the expiration of the
20 term for which the member’s predecessor was ap-
21 pointed shall be appointed only for the remainder of
22 that term. A member may serve after the expiration
23 of that member’s term until a successor has taken
24 office. A vacancy in the Commission shall be filled

1 in the manner in which the original appointment was
2 made.

3 “(6) BASIC PAY.—

4 “(A) RATES OF PAY.—Members of the
5 Commission who are officers or employees of
6 the United States shall not receive any com-
7 pensation for service on the Commission. The
8 other members of the Commission shall receive,
9 for each day (including traveltime) they are en-
10 gaged in the performance of the functions of
11 the Commission, compensation at rates not to
12 exceed the daily equivalent of the annual rate in
13 effect for grade GS–15 of the General Schedule.

14 “(B) TRAVEL EXPENSES.—Each member
15 of the Commission shall receive travel expenses,
16 including per diem in lieu of subsistence, in ac-
17 cordance with applicable provisions under sub-
18 chapter I of chapter 57 of title 5, United States
19 Code.

20 “(7) CHAIRPERSON.—The Chairperson of the
21 Commission shall be a representative of the infec-
22 tious disease medical or research community selected
23 by the President from among the members ap-
24 pointed under subsection (d)(2). The term of office
25 of the Chairperson shall be 2 years.

1 “(8) MEETINGS.—The Commission shall meet
2 at the call of the Chairperson of the Commission or
3 the Secretary, but not less than 4 times each year.

4 “(e) DIRECTOR AND STAFF OF COMMISSION; EX-
5 PERTS AND CONSULTANTS.—

6 “(1) DIRECTOR.—The Commission shall have a
7 Director who shall be appointed by the Commission.

8 “(2) STAFF.—The Director of the Commission
9 may appoint such additional personnel as the Direc-
10 tor considers appropriate.

11 “(3) APPLICABILITY OF CERTAIN CIVIL SERV-
12 ICES LAWS.—The Director and staff of the Commis-
13 sion shall be appointed without regard to the provi-
14 sions of title 5, United States Code, governing ap-
15 pointments in the competitive service, and shall be
16 paid without regard to the provisions of chapter 51
17 and subchapter III of chapter 53 of that title relat-
18 ing to classification of positions and General Sched-
19 ule pay rates, except that the rate of pay for the Di-
20 rector and staff of the Commission may not exceed
21 the daily equivalent of the annual rate in effect for
22 grade GS-15 of the General Schedule.

23 “(4) EXPERTS AND CONSULTANTS.—The Com-
24 mission may procure temporary and intermittent

1 services under section 3109(b) of title 5, United
2 States Code.

3 “(5) STAFF OF FEDERAL AGENCIES.—Upon the
4 request of the Commission, the head of any Federal
5 agency may detail, without reimbursement, any of
6 the personnel of such agency to the Commission to
7 assist in carrying out the duties of the Commission.
8 Any such detail shall not interrupt or otherwise af-
9 fect the civil service status or privileges of the Fed-
10 eral employee.

11 “(f) POWERS OF COMMISSION.—

12 “(1) HEARINGS AND SESSIONS.—The Commis-
13 sion may, for the purpose of carrying out this Act,
14 hold hearings, sit and act at times and places, take
15 testimony, and receive evidence as the Commission
16 considers appropriate.

17 “(2) POWERS OF MEMBERS AND AGENTS.—Any
18 member or agent of the Commission may, if author-
19 ized by the Commission, take any action which the
20 Commission is authorized to take by this section.

21 “(3) MAILS.—The Commission may use the
22 United States mails in the same manner and under
23 the same conditions as other departments and agen-
24 cies of the United States.

1 “(4) ADMINISTRATIVE SUPPORT SERVICES.—

2 Upon the request of the Commission, the Adminis-
3 trator of General Services shall provide to the Com-
4 mission, on a reimbursable basis, the administrative
5 support services necessary for the Commission to
6 carry out its responsibilities under this section.

7 “(g) ANNUAL REPORTS.—Not later than the end of
8 calendar year 2006 and annually thereafter, the Commis-
9 sion shall prepare and submit to the President, the appro-
10 priate committees of the Congress, and the Secretary of
11 Health and Human Services a report that contains a de-
12 tailed statement of the recommendations, findings, and
13 conclusions of the Commission. Each such report shall in-
14 clude an updated list of the infectious pathogens identified
15 by the Commission pursuant to subsection (b)(1)(A).

16 “(h) DEFINITIONS.—In this section:

17 “(1) The term ‘Commission’ means the Com-
18 mission on Infectious Diseases Product Development
19 established under this section.

20 “(2) The term ‘qualified infectious disease
21 product’ has the meaning given to that term in sec-
22 tion 3 of the Infectious Diseases Research and De-
23 velopment Act of 2005.

24 “(i) AUTHORIZATION OF APPROPRIATIONS.—To
25 carry out this section, there are authorized to be appro-

1 priated \$3,000,000 for fiscal year 2006 and such sums
2 as may be necessary for each subsequent fiscal year.”.

3 **SEC. 11. CLINICAL TRIAL GUIDELINES FOR ANTIBIOTIC**
4 **DRUGS.**

5 Chapter V of the Federal Food, Drug, and Cosmetic
6 Act (21 U.S.C. 351 et seq.) is amended by inserting after
7 section 510 the following:

8 **“SEC. 511. CLINICAL TRIAL GUIDELINES FOR ANTIBIOTIC**
9 **DRUGS.**

10 “(a) IN GENERAL.—Not later than 1 year after the
11 date of enactment of the Infectious Diseases Research and
12 Development Act of 2005, the Secretary, acting through
13 the Commissioner of Food and Drugs, shall issue guide-
14 lines for the conduct of clinical trials with respect to anti-
15 biotic drugs, including antimicrobials to treat resistant
16 pathogens, bacterial meningitis, acute bacterial sinusitis,
17 acute bacterial otitis media, and acute exacerbation of
18 chronic bronchitis. Such guidelines shall indicate the ap-
19 propriate animal models of infection, in vitro techniques,
20 and valid microbiologic surrogate markers.

21 “(b) REVIEW.—Not later than 5 years after the date
22 of enactment of the Infectious Diseases Research and De-
23 velopment Act of 2005, the Secretary, acting through the
24 Commissioner of Food and Drugs, shall review and update
25 the guidelines described under subsection (a) to reflect de-

- 1 velopments in scientific and medical information and tech-
- 2 nology.”.

